COMMITTEE: DATE: CLASSIFICATION: REPORT NO. **AGENDA ITEM** 7 June 2011 Overview and NO. UNRESTRICTED 9.1 Scrutiny REPORT OF: TITLE: **KEVAN COLLINS** CORPORATE COMPLAINTS AND CHIEF EXECUTIVE SOCIAL CARE COMPLAINTS ANNUAL REPORT **ORIGINATING OFFICER(S):** 2010 2011 RUTH DOWDEN CORPORATE COMPLAINTS MANAGER Wards Affected: ALL

## 1. Summary

1.1. This report contains a summary of complaints received by the Council in the period 1 April 2010 to 31 March 2011 through the Corporate Complaints Procedure, Children's Social Care and Adults Social Care Complaints Procedures and those received and determined by the Local Government Ombudsman in the same period. This report fulfils the statutory requirements under the Children Act 1989 to produce an annual report.

#### 2. Recommendations

It is recommended that the Overview and Scrutiny committee –

- 2.1. Consider and comment on the content of the Complaints Annual Report 2010-2011, appended to this briefing note.
- 2.2 Consider the higher complaints volume areas and how issues arising from the report could inform the Overview and Scrutiny work programme.

# 3. Background

- 3.1 The work of the Corporate Complaints Team and the complaints procedures it deals with are set out in the Introduction to the Annual Report.
- 3.2 The Annual Report addresses the matters set out in paragraph 1.1 above. The following are key matters to note from the report
  - 3.2.1 Under the Corporate Complaints procedure there are significant improvements in response times at each of the three stages.
  - 3.2.2 The statutory Adults Social Care Complaints procedure has considerable focus on early resolution and community outreach, as well as placing the complainant at the heart of the process.
  - 3.2.3 Children's Social Care Complaints continue to be dealt with under the three stage statutory process.

- 3.2.4 The Local Government Ombudsman has over past years commented positively in the Annual Letter to the Council about our focus on local resolution, and prompt responses. The 2010/11 Annual Letter is not yet received and will be presented with the half year update report, in October 2011..
- 3.2.5 The Complaints Service is for the third year accredited with the Customer Service Excellence Award.

#### 4. Comments of the Chief Finance Officer

- 4.1. The report provides a summary of the complaints received by the Council in the period 1 April 2010 to 31 March 2011 through the Corporate Complaints Procedure and those received and determined by the Local Government Ombudsman. This report is also statutory requirement under the Children Act 1989.
- 4.2. There are no significant financial implications arising from the recommendations in this report and Corporate Complaints procedures and quality checks are designed to minimise the cost of making good and compensation, but where this is necessary, payment is contained within the Directorate budget.

# 5. Concurrent report of the Assistant Chief Executive (Legal)

- 5.1. The Council operates executive arrangements under the Local Government Act 2000. Pursuant to those arrangements the Council is required to have an Overview and Scrutiny Committee with the functions of: scrutinising and reviewing the Council's exercise of its executive and non-executive functions; and making reports and recommendations in relation to the same. The Council's Constitution makes provision consistent with the statutory requirements. The consideration of a complaints report may be considered as falling within the committee's review function.
- 5.2. The Council has statutory duties in respect of the handling of social care complaints as set out in the report. The proper handling of complaints and the consideration of information arising from a those complaints may also be consistent with good administration in the discharge of the Council's functions. It may contribute to improving the quality of services that the Council offers and hence to the Council's duty as a best value authority under section 3 of the Local Government Act 1999 to "make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness". Proper complaints handling and review may also contribute to the avoidance of maladministration within the meaning of the Local Government Act 1974.

#### 6. ONE TOWER HAMLETS CONSIDERATIONS.

6.1. The Annual Report provides a breakdown of the ethnicity of complainants and other aspects such as gender, age, faith, sexuality and disability are consider against each individual complaints and data collated. The Complaint Procedures were subject to an Equalities Impact Assessment during this period and actions included in the 2011/12 team plan to improve access and increase the collection of equalities monitoring data..

- 6.2. There is a Social Care complaints leaflet available in five community languages and all complaints literature is widely distributed through out the borough and within the local voluntary sector agencies. There is also a leaflet for children and young people. This publicity ensures that all members of the community are made aware of the procedures.
- 6.3. Children's Services also ensure that complainants are offered the opportunity of an interpretation service to assist them in making their complaint. Young people are always offered the opportunity of an advocate in line with the Children Act 1989.
- 6.4. The Social Care and Corporate complaints procedures provide an important mechanism for vulnerable service users to give feedback on services. Continuing publicity will ensure that all residents and service users will have better awareness of their right to voice any concerns.

#### 7. RISK MANAGEMENT IMPLICATIONS.

**7.1.** The Complaints Team looks at means of redress where complaints are upheld. This successfully reduces the risk of Ombudsman Enquiries leading to findings of maladministration, and compensation claims.

Local Government Act, 1972 Section 100D (As amended)
List of "Background Papers" used in the preparation of this report

**Background Paper** 

None

Name and telephone number of holder and address where open to inspection N/A

# Complaints Annual Report

2010-2011

# Contents

Section 1 Introduction

Section 2 Corporate Complaints

Section 3 Adults Social Care Complaints

Section 4 Children's Social Care Complaints

Section 5 Ombudsman Complaints

Section 6 Risk Assessment

Section 7 Improvement Initiatives

#### 1 INTRODUCTION

- 1.1 This report addresses the volume of complaints received by the Council in the period 1 April 2010 to 31 March 2011, the outcomes and the standard of performance in dealing with them.
- 1.2 The Corporate Complaints Team moved from the Customer Access division in January 2011 to Legal Services. The team comprises 5.6 full time equivalent staff, who register complaints under all stages of the Council's Corporate Complaints Procedure (see section 2), the statutory Adults and Children's Social Care Complaints Procedures (see sections 3 & 4), and those investigated by the Local Government Ombudsman (see section 5). The officers monitor complaint progression and provide management information on performance.
- 1.3 Officers also investigate some Adults Social Care complaints and stage 2 Children's Social Care complaints, and stage 3 corporate complaints on behalf of the Chief Executive.
- 1.4 Most successful organisations encourage service users to complain, and as such a high volume of complaints is often an indication of a healthy relationship with service users. However, complaints should be resolved at the lowest possible point and the escalation of complaints can indicate difficulties in addressing matters at the service level.

The Complaints Team's role is to:-

- receive complaints, enquiries and representations from service users and carers across all Council services including Adults' and Children's Social Care;
- support front line services by advising on statutory duties, internal policies and procedures;
- offer training and support to staff in resolving complaints;
- undertake complaint investigations as appropriate;
- organise and facilitate Independent Review Panels;
- liaise with the Local Government Ombudsman, handling all such complaint enquiries;
- provide reports to Team Managers and the Directorate Management Teams on a regular basis regarding the trends and progress of complaints;
- facilitate advocacy and support to complainants; and,
- ensure effective access for all service users to the statutory and non-statutory processes.

#### 1.5 THE CORPORATE COMPLAINTS PROCEDURE

1.5.1 The Corporate Complaints Procedure is a three stage process, accepting issues from anyone who wants or receives a service from the Council, except where the matter is covered by another channel of redress, such as a legal or appeal process (e.g. benefits, parking penalty charges, leasehold matters), or where a statutory procedure exists.

At stages 1 & 2, the matter is addressed by the relevant service managers, and the final stage is an independent investigation by the complaints team on behalf of the Chief Executive.

#### 1.6 ADULTS SOCIAL CARE PROCEDURES

- 1.6.1 The Local Authority Social Services and National Health Services Complaints (England) Regulations 2009, in respect of the Health and Social Care (Community Health and Standards) Act 2003 sets out the process for considering Adult Social Care and Health complaints. The key principles require Local Authorities to:-
  - consider Adults Social Care complaints once only;
  - involve the complainant in agreeing the method and likely timeframe for the investigation;
  - establish desired outcomes; and,
  - provide a unified approach to joint investigations with other bodies such as PCTs and other partners.
- 1.6.2 The revised statutory complaint procedures came into place for Adults Social Care Complaints on 1 April 2009 and the new procedure can be found on the Council's website.
- 1.6.3 The Council places a strong emphasis on the informal resolution of complaints and in assisting Social Care Teams in effectively managing and resolving complaints.

#### 1.7 CHILDREN'S SOCIAL CARE PROCEDURES

- 1.7.1 There is a legal requirement under the Children Act 1989 for Local Authorities to have a system for receiving representations and complaints by, or on behalf of, people who use social care services, or their carers.
- 1.7.2 The Children's Complaints Procedure has three stages.

### Stage 1 Complaints – Initial

Team Managers are required to provide a written response to complaints within 10 working days. There is a possible extension to 20 working days to allow for a local resolution and where complaints are complex.

#### Stage 2 Complaints – Formal

Investigations should be completed within 25 working days. However this can be extended to 65 working days in negotiation with the complainant due to the complexity of complaints.

An Independent Person is appointed to oversee formal complaints at Stage 2 relating to children and young people. This is a legislative requirement under the Children Act (1989) and ensures that there is an impartial element.

The report is passed to the Head of Service and an internal adjudication meeting is held before the report and outcomes are shared with the service user.

### Stage 3 Complaints – Independent Review Panel.

An Independent Review Panel can review the case in the presence of the complainant and Service Head, and where appropriate make recommendations to the relevant Director.

#### 1.8 THE LOCAL GOVERNMENT OMBUDSMAN

1.8.1 The Local Government Ombudsman is an independent watchdog to oversee the administration of Local Authorities, and considers complaints (usually) after the complainant has exhausted the internal complaints procedure, or Adults and Children's Complaints Procedures, as appropriate, and covers Education matters.

## 1.9 ENQUIRIES, COMMENTS AND COMPLIMENTS

1.9.1 In order to fully capture the team's contact with the public, all telephone and written enquiries are also recorded on the complaints component of the Council's Customer Relationship Management (CRM) database, see table 1.1 below.

	2008/09	2008/09 2009/10		
Comments	7	6	7	
Compliments	36	65	72	
Enquiries	485	589	1202	

Figure 1.1

1.9.2 Volumes of compliments and comments recorded are increasing slowly. Although progress is slow, capturing compliments centrally will lead to useful data on good practice.

#### 2 CORPORATE COMPLAINT STATISTICS AND ANALYSIS 2010 TO 2011

#### 2.1 VOLUME OF COMPLAINTS

Volume of Corporate Complaints										
Year	2009/10 2010/11 Variance									
Stage 1	2292	2227	-65	-3%						
Stage 2	361	312	-49	-14%						
Stage 3	184	129	-55	-30%						
Total Complaints	<del></del>									

Figure 2.1

- 2.1.2 Figure 2.1 shows that the total number of complaints received by the Council in the year is slightly lower than in the previous year, and the proportion escalated to stages 2 and 3 has decreased.
- 2.1.3 In 2007/08 there were 87 stage 3 complaints, with 120 stage 3 complaints in 2008/09, and 184 in 2009/10. A further analysis of these records follows at section 2.4.

Escalation Rates by Directorate 2010/11								
		S	Stage 2	5	Stage 3			
Directorate	Stage 1	Stage 2	Escalated from Stage 1	Stage 3	Escalated from Stage 1	Comments		
Adults Health & Wellbeing	3	0	0%	0	0%			
Chief Executive's	38	6	16%	15	39%			
Children Schools and Families	33	12	*36%	1	3%	*Some matters are only considered at stage 2 or 3		
CLC	684	85	12%	41	6%			
Development & Renewal	196	45	23%	22	11%			
Resources	305	36	12%	13	4%			
Tower Hamlets Homes	968	128	13%	37	4%			
Corporate Total	2227	312	14%	129	6%			

Figure 2.2

- 2.1.4 Figure 2.2 indicates an increase in the rate of escalation, and this is being monitored for each service area.
- 2.1.5 Figure 2.3 (below) demonstrates the seasonal trends and peaks in the reporting of complaints.

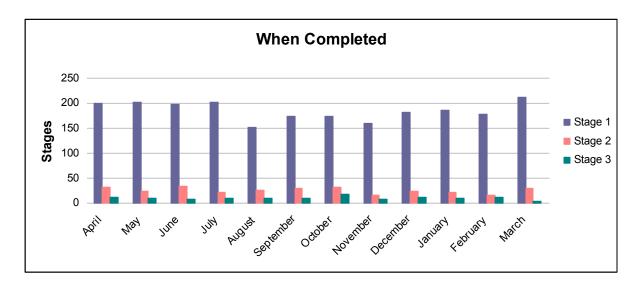


Figure 2.3

2.1.6 There is no obvious reason for the peaks which occur at different times year on year.

Nevertheless any increases for individual services are discussed with the relevant managers and monitored.

- 2.1.7 Performance management through a variety of measures, including the use of weekly lists of complaints due and outstanding distributed to the Corporate Management Team, and monthly directorate performance figures, have effectively driven up response times. (see Section 2.2 overleaf)
- 2.1.8 The Corporate Management Team and Directorate Management Teams review reports on complaints each quarter in order to focus on areas of concern, both in terms of performance and service quality.

## CORPORATE COMPLAINTS BY DIRECTORATE, PERFORMANCE AND RESOLUTION.

Stage 1	2010	0/11	Not U	lpheld		tially held	Upl	held		hdrawn erred On		sed In me	Ave Days to Close
Adults Health & Wellbeing	3	0%	0	0%	2	67%	1	33%	0	0%	3	100%	7
Chief Executive's	38	2%	21	55%	8	21%	9	24%	0	0%	35	92%	7
Children Schools and Families	33	1%	8	24%	8	24%	15	45%	2	6%	26	79%	8
CLC	684	31%	374	55%	110	16%	181	26%	19	3%	645	94%	7
Development & Renewal	196	9%	133	68%	24	12%	22	11%	17	9%	143	73%	9
Resources	305	14%	123	40%	107	35%	65	21%	10	3%	291	95%	6
Tower Hamlets Homes	968	43%	461	48%	18	2%	472	49%	17	2%	955	99%	8
Total Stage 1 Complaints	2227		1120	50%	277	12%	765	34%	65	3%	2098	94%	8
Stage 2	2010	0/11	Not U	lpheld		tially held	Upl	held		hdrawn erred On		ed In me	Ave Days to Close
Adults Health & Wellbeing	0	0%	0	0%	0	0%	0	0%	0	0%	0	0%	0
Chief Executive's	6	2%	2	33%	2	33%	1	17%	1	17%	6	100%	9
Children Schools and Families	12	4%	4	33%	4	33%	4	33%	0	0%	9	75%	22
CLC	85	27%	50	59%	15	18%	14	16%	6	7%	79	93%	14
Development & Renewal	45	14%	28	62%	9	20%	7	16%	1	2%	33	73%	16
Resources	36	12%	21	58%	9	25%	3	8%	3	8%	36	100%	10
Tower Hamlets Homes	128	41%	58	45%	9	7%	56	44%	5	4%	122	95%	17
Total Stage 2 Complaints	312		163	52%	48	15%	85	27%	16	5%	285	91%	16
Stage 3	2010	0/11	Not U	lpheld		tially held	Upi	held	-	ndrawn / erred On		ed In me	Ave Days to Close
Adults Health & Wellbeing	0	0%	0	0%	0	0%	0	0%	0	0%	0	0%	0
Chief Executive's	15	12%	10	67%	1	7%	2	13%	2	13%	11	73%	16
Children Schools and Families	1	1%	1	100%	0	0%	0	0%	0	0%	1	100%	6
CLC	41	32%	29	71%	5	12%	6	15%	1	2%	34	83%	16
Development & Renewal	22	17%	17	77%	3	14%	2	9%	0	0%	19	86%	18
Resources	13	10%	9	69%	3	23%	1	8%	0	0%	10	77%	18
Tower Hamlets Homes	37	29%	12	32%	9	24%	15	41%	1	3%	34	92%	17
Total Stage 3 Complaints	129		78	60%	21	16%	26	20%	4	3%	109	84%	17

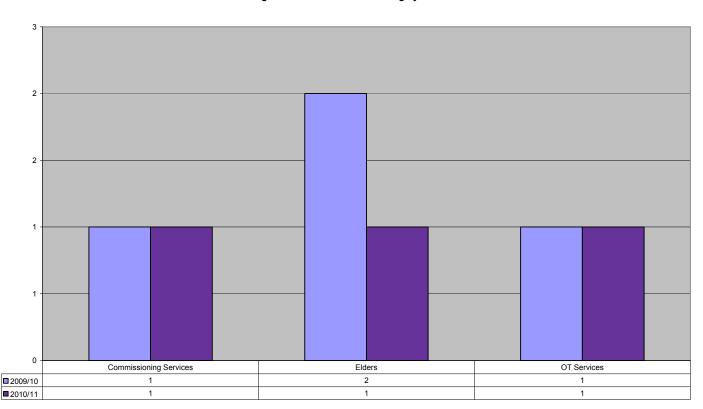
## Figure 2.4

- 2.2.1 Figure 2.4 provides an overview of the complaints by directorate at each stage.
- 2.2.2 The annual figures for the percentage of complaints competed on time has continued to rise significantly at stage 1, achieving 94 (92% in 2009/10; 83% 2008/09).
- 2.2.3 Similarly, at stage 2, an excellent 91% were completed in the standard time frame, equalling the previous years performance. Volumes of stage 3 complaints peaked in 2009/10 (184 cases), against 120 in 2008/09, and 87 in 2007/08. The increase in 2009/10 will be explained further in section 2.4.
- 2.2.4 As stated earlier, most Social Care complaints come under statutory procedures and are detailed in sections 3 and 4. Schools complaints also fall under a separate procedure at Stages 1 and 2, with the final stage coming under the Corporate Complaints Procedure, at stage 3.

# 2.3 Corporate Complaints by Service Area

2.3.1 The charts that follow provide a breakdown of the stage 1 corporate complaints in each directorate by service area. For any service that moved into a new directorate structure, the year on year comparison is shown in the directorate current at 1 April 2010.

## Adults Health and Wellbeing



Stage 1 Adults Health & Wellbeing by issue

#### Figure 2.5

2.3.2 Corporate Complaints against Adults Health and Wellbeing relate to non-statutory processes and are few in number.

#### Chief Executive's



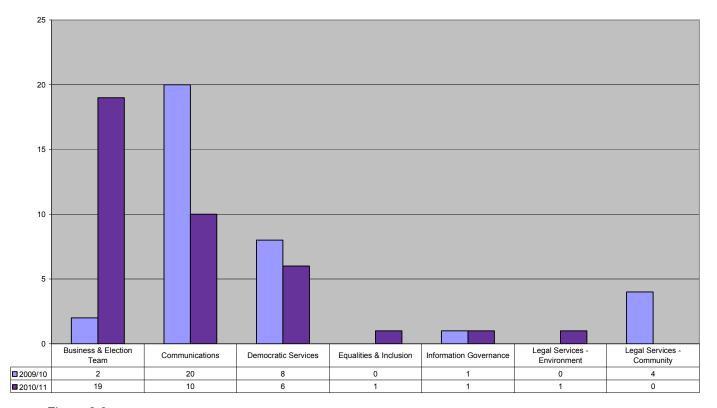


Figure 2.6

2.3.3 Although the volume of complaints in the Chief Executive's directorate is low in all sections, a number of complaints were received regarding Elections, and the volumes, although low, reflect that there were two elections during the year.

#### Children's Services

2.3.4 Children's Services complaints are also low in number, see figure 2.7 below.

Stage 1 Children Schools and Families Complaints by Issue

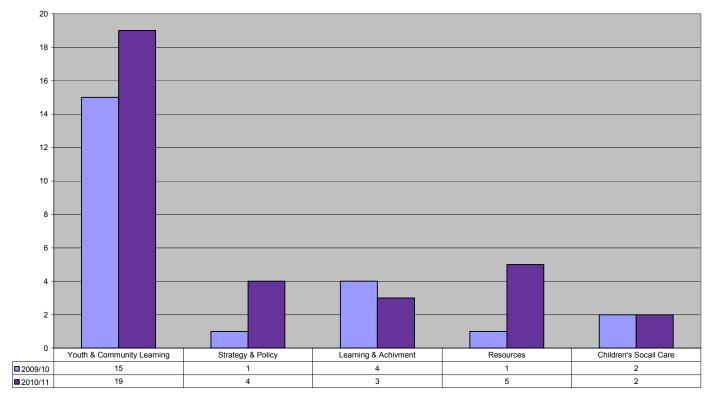
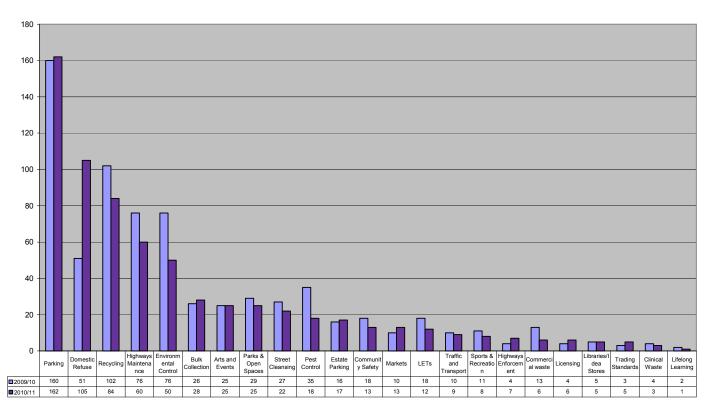


Figure 2.7

Stage 1 CLC Complaints by Issue

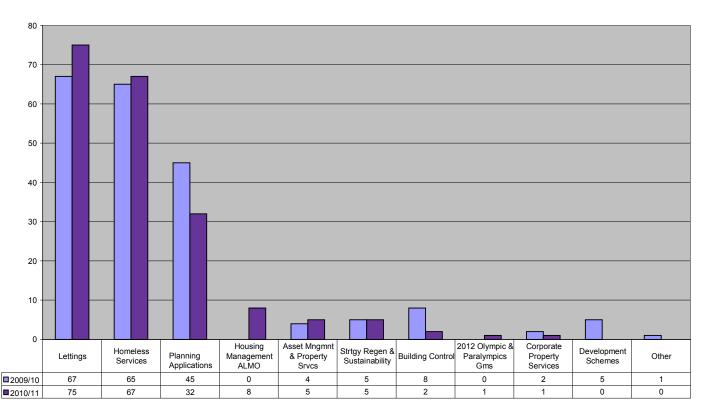


## Figure 2.8

2.3.5 Complaints in Communities Localities and Culture (Figure 2.8) are spread across a range of services. Following a rise in complaints in 2008/09, performance issue have been addressed and volumes have fallen in both of the last two years. The volume of complaints regarding recycling has fallen considerably, as have environmental control and highways maintenance.

In November 2010 the Domestic refuse collection refuse rounds were rescheduled to improve efficiencies and the bedding in period unfortunately gave rise to an increase in missed collections. This was compounded by the adverse weather experienced during December 2010, as a number of roads and Estates could not be accessed for collections. Since the start of 2011, missed collections have decreased month on month and the Clean and Green Division was launched in April 2011, with Streetcare Officers now out in the Borough and responsible for monitoring refuse collection

## **Development and Renewal**



Stage 1 Development & Renewal Complaints by Issue

Figure 2.9

2.3.6 Complaints regarding Planning Applications have fallen, and Homeless Services and Lettings remain at a similar level to 2009/10.

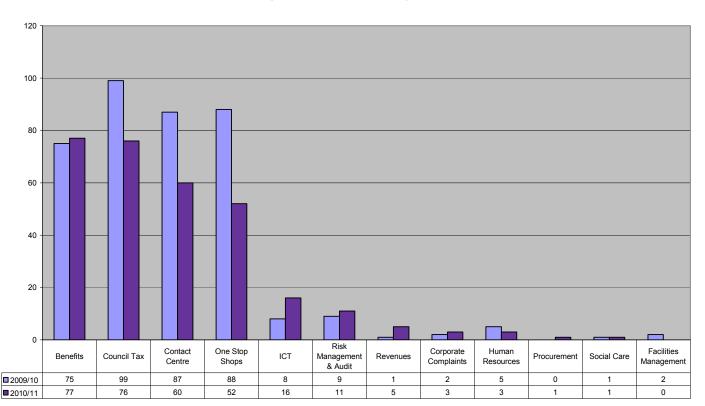
#### Resources

2.3.7 In the Resources directorate, services with a high rate of direct customer contact have the highest volume of complaints (see figure 2.10 overleaf).

The early stages of bedding in the Council's new telephony gave rise to a number of complaints. Further improvements have been made to the voice recognition system to help Customers get through to the correct person first time. Complaints have been reduced in the Contact Centre and One Stop Shops as a result of more training with staff on Customer Care and improvements to processes e.g. production of paperwork and on line permit renewals.

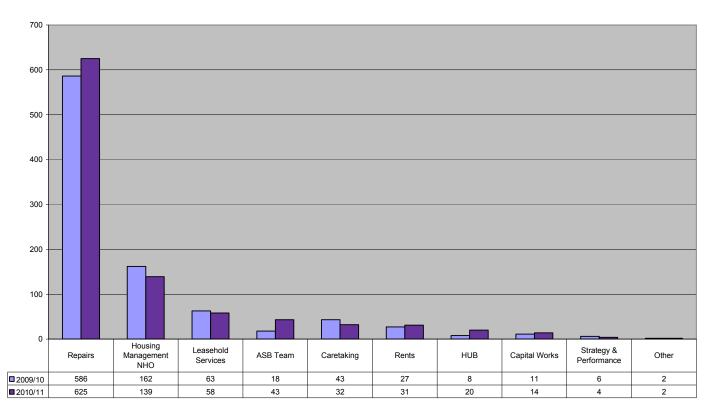
The Council has also invested in the redesign of the two largest One Stop Shops, resulting in a better customer experience.

Despite the rise in new Benefits claims handled by the Council during the period 2010/11 the rate of complaint remains the same as the previous period.



Stage 1 Resources Complaints by Issue

Figure 2.10



Stage 1 Tower Hamlets Homes Complaints by Issue

Figure 2.11

2.3.8 Housing related complaints have fallen overall, and this is noticeable in a number of key areas, with repair issues still comprising the highest volume. Historically, seasonal variance has seen a rise in repairs complaints throughout winter. The severity of last winter resulted in a large increase of calls and extra demand on the resources of contractors. Correspondingly, during this period our then repairs contractors were working their notice, with a new contactor commencing work on 1st April. The combination of these resulted in underperformance and subsequently THH saw an increase in official complaints.

#### STAGE 3 COMPLAINTS

Stage 3 Complaints Response Times								
Financial Year	Total Answered		Completed in Time Answered outside timescale			Average response times (days)		
2009/10	184	137	74%	47	26%	17.82		
2010/11	129 109 84% 20 16% 16.78							

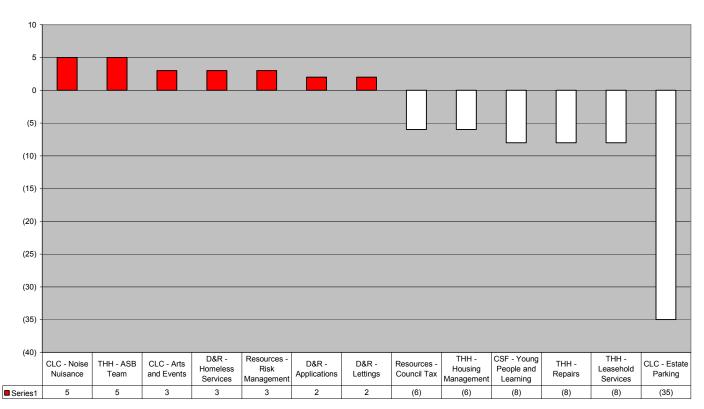
Figure 2.12

2.4.1 The volume of complaints reaching stage 3 also the escalation rates from stage 1 to stage 3 has fallen from 8% in 2009/10 to 6% in 2010/11. The percentage completed in time has risen to 84%.

Comparison of Stage 3 Complaints									
	Total	Not	Upheld	Partially Upheld				Withdrawn or Referred On	
01/04/2009 31/03/2010	184	113	61%	41	22%	27	15%	3	2%
01/04/2010 31/03/2011	129	78	60%	21	16%	26	20%	4	35

Figure 2.13

- 2.4.2 There are a number of issues that are only considered at the final stage of the corporate complaints procedure, and in this sense the procedure is used as a final appeal. Stage 3 Estate Parking complaints are in essence a final stage appeal against vehicle removal. Challenges to Freedom of Information requests are also considered at stage 3.
- 2.4.3 When considering the proportion of complaints upheld, (or upheld in some part) there is little movement between the years. Figure 2.14 below takes a closed look at where the greatest increases fell by service, as well as the greatest decreases. The fall in estate parking complaints accounts for the overall change in volume (and indeed was the reason for the increase in the previous year).



Biggest Changes by Service Issues of Stage 3 Complaints

2.4.4 A summary of compensation paid past three years is shown in below.

	Number of stage 3 cases warranting compensation	Total value of Compensation
2010/11	15	£4,455
2009/10	30	£5,345
2008/09	14	£3,390

Figure 2.15

2.4.5 Of the £4,455 compensation paid in 2010/11, £510 was in refunds for estate parking fees, £3,050 for repairs (6 cases with the largest payment being £2,000), £250 for delay in handling ASB and £500 for a delay in correctly assessing and providing temporary accommodation in a homeless case.

# 2.4.6 Summary of Key Issues in Stage 3 Complaints Upheld.

In two Freedom of Information Reviews, information previously refused was provided.

Three issues of noise nuisance and Antisocial Behaviour were addressed and the process for progressing Noise Abatement notices was revised.

The collection schedule for Domestic Waste collection was revised to ensure collection at a property and three Estate Parking Appeals resulted in the fees being refunded.

One Homeless Applicant was offered £500 in compensation as an offer of accommodation was delayed. Another applicant was not offered assistance with storing his belongings, although the impact of this is still being assessed.

A delay occurred in verifying key information that would have avoided any misunderstanding when assessing eligibility for Cash Incentive Scheme.

In a number of cases there was delay in progressing repairs to domestic properties, communal areas and lifts. The contract administrator was changed as a result of a complaint regarding major works and this enabled the project to continue satisfactorily.

## 2.5 COMPLAINTS SERVICE USER PROFILES

2.5.1 The service can be accessed by email, in person, minicom, phone, post, and web-form. A breakdown of access methods is provided in Figure 2.16 below.

Breakdown of how complaints are received								
Stage 1	2009	9/10	201	0/11				
Phone	912	40%	966	43%				
In Person	10	0%	11	0%				
Post	353	15%	270	12%				
Email	755	33%	816	37%				
Web	262	11%	164	7%				
Total Complaints	2292		2227					
Stage 2	2009	9/10	2010/11					
Phone	103	29%	62	20%				
In Person	6	2%	3	1%				
Post	106	29%	65	21%				
Email	138	38%	177	57%				
Web	8	2%	5	2%				
Total Complaints	361		312					
Stage 3	2009	9/10	201	0/11				
Phone	10	5%	2	2%				
In Person	2	1%	1	1%				
Post	94	51%	46	36%				
Email	75	41%	79	61%				
Web	3	2%	1	1%				
Total Complaints	184		129					

Figure 2.16

2.5.2 Web form and email submissions increased to 44% of the total volume, with phone contact remaining at 43% and, although still a significant access route, postal contact falling to 12%. At the later stages of the procedure, there is more contact in writing, predominately by email 61%, and 36% by post.

2.5.3 The team try to collect equalities data to follow trends and analyse the impact of services on sectors of the community. Collection rates vary and although they are increasing year on year for most strands, the percentage known is not yet high enough to allow meaningful analysis for some strands (e.g. Religion and Sexual Orientation).

% of data known for each equalities strand	2008/09	2009/10	2010/11
Age	36%	41%	46%
Disability	40%	44%	47%
Ethnicity	55%	61%	65%
Gender	99%	100%	100%
Religion	22%	32%	32%
Sexual Orientation	13%	23%	28%

Figure 2.17

Stage 1 Complaints by Ethnicity									
	2009	9/10	Borough Projection	2010/11					
Asian	466	20%	36.6%	625	28.06%				
Black	90	4%	6%	111	4.98%				
Mixed /Dual Heritage	28	1%		15	0.67%				
White	683	30%	51%	698	31.34%				
Other	16	1%		8	0.36%				
Declined	175	8%		129	5.79%				
Not Known	834	36%		641	28.78%				
Total Stage 1 Complaints	2292			2227					

Figure2.18

2.5.4 Overall the volume of complaints where ethnicity is known does not vary significantly from the projected Borough population.

Complaints by Gender 2010/11									
	Stage 1 Stage 2 Stage 3								
Female	1054	47.3%	120	38.5%	46	35.7%			
Male	1173	52.7%	192 61.59		83	64.3%			
Totals 2227 312 129									

Figure 2.19

2.5.5 It is noticeable that the proportion of male complainants taking matters through to the final stages of the complaints procedure is greater than for women.

# 2.5.6 .

Stage 1 Complaints by Disability						
	2009/10 2010/11					
Yes	244	11%	213	9.56%		
No	764	33%	825	37.05%		
Declined	192	8%	177	7.95%		
Not Known	1092	48%	1012	45.44%		
Total Stage 1 Complaints	2292		2227			

Figure 2.20

Stage 1	Complai	nts by Age	9				
	20	09/10	20	10/11			
12 - 19	16	0.7%	9	0.4%			
20 - 25	78	3.4%	76	3.4%			
23 - 35	0	0%	5	0.2%			
26 - 34	231	11.8%					
35 - 43	235	10.3%	11.3%				
36 - 45	0	0.0%					
44 - 52	153	6.7%	171	7.7%			
53 - 59	90	3.9%	93	4.2%			
56 - 64	0	0%	1	0.0%			
60 - 64	48	2.1%	56	2.5%			
65+	114	5.0%	91	4.1%			
Declined	164 7.2% 201 9.0						
Not Known	1163 50.7% 1008 45						
Total Stage 1 Complaints	2292		2227				

Figure 2.21

Stage 1 Complain	ts by Re	ligion				
	20	09/10	2010/11			
Buddhist	5	0.2%	5	0.2%		
Christian	279	12.2%	204	9.2%		
Hindu	13	0.6%	2	0.1%		
Jewish	11	11 0.5%		0.4%		
Muslim	387	16.9%	410	18.4%		
Sikh	2	0.1%	6	0.3%		
No Religion	101	4.4%	74	3.3%		
Declined	293	12.8%	243	10.9%		
Not Known	1201	52.4%	1275	57.3%		
Total Stage 1 Complaints	2292		2227			

Figure 2.22

Stage 1 Complaints by LAP Areas

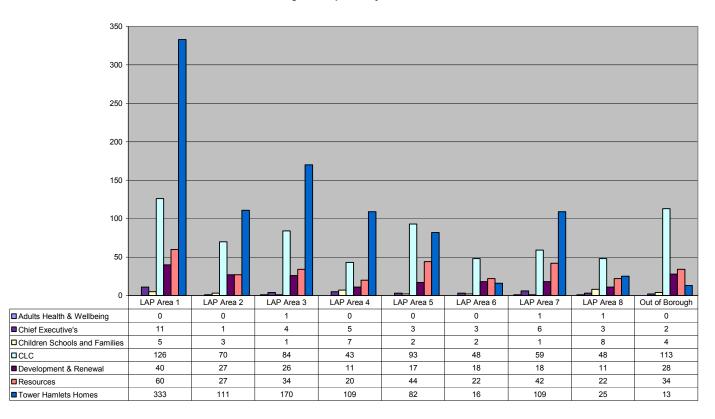


Figure 2.23

2.5.8 Figure 2.23 above shows the volume of complaints by LAP for stage 1, under each directorate. More detailed breakdowns can be provided by LAP on request, and complaints data is also provided to Members through the performance digest.

## 3 Adults Social Care Complaints

#### 3.1 New Procedure

- 3.1.1 From 1 April 2009, the Council adopted an interim procedure for handling Adult Social Care Complaints to meet the changes set out in section 1.7 of this document. From September to December 2009, the Complaints Team and Adults Health and Wellbeing Quality Team conducted a review of its impact, effectiveness and ease of access and the procedure has since been ratified and a communication strategy agreed. Alongside data held on complaints considered since implementing the new procedure, a workshop was held for user and advocacy groups; individual complainants were asked for feedback; as were staff, to inform the review.
- 3.1.2 User groups, advocacy and support groups provided important insights to access issues and the complaints team is maintaining regular contact to ensure that there is an effective dialogue to maximise access and confidence.
- 3.1.3 The legislation sets out a requirement to cooperate and coordinate responses for issues that may overlap with Health services. In a successful joint venture with the PCT, joint publicity materials have been produced and distributed throughout the borough.
- 3.1.4 Some matters will always be raised direct with the service and resolved without recourse to a formal complaint procedure. In order to capture important data from these interactions, we have produced a proforma for services to hold their records. Use of this method of recording has increased over the year and data is intended to be used in future reports.
- 3.1.5 The new procedure allows one stage of investigation only, although the form this takes is agreed in the light of the issues raised. Over the year, a variety of methods have been used, including round table meetings, formal interview and file reviews, and liaison between the service manager and the complainant. Key to resolving matters has been the emphasis on identifying a resolution plan with the complainant.
- 3.1.6 Table 3.1 below compares the year on year volumes and although a rise in complaints is shown, the volumes in 2009/10 were exceptionally low. The change in focus to early resolution also encourages staff immediately involved an impetus to work though issues in advance of any formal complaint being received.

	Volume of Adult Socia	l Care Complaints			
	2009/10	2010/11	Va	ariance	
	23	37	14	61%	
Total Complaints	23	37	14	61%	

Figure 3.1

Adults Social Care Complaints - By Performance																
Complaints Answered	Totals	wc	hin 10 orking lays	wo	Within 20 working days		Within 30 Working Days		30 40 Vorking Working		Wo	ithin 50 orking ays	Average Days to Complete			
2009/10	23	11	48%	9	9 39%		9 39%		9 39%		9%	0	0%	1	4%	13
2010/11	37	15	41%	14	38%	5	14%	3	8%	0	0%	15				

Figure 3.2

3.1.7 The new procedure also does not set timescales for completion, and this is agreed at the onset of each case. In order to provide monitoring information we are capturing data of complaints closed within 10 working day brackets. Table 3.2 indicates that 29 complaints were completed in less than 20 working days (79%). In 2010/11, all complaints were completed within 40 working days.

Adults Social Care Compla	Adults Social Care Complaints by Division													
	2009/10	Va	Variance		2010/11		Not oheld		rtially held	Up	held	Withdrawn or Referred On		
Commissioning Services	1	1	100%	2	5%	1	50%	1	50%	0	0%	0	0%	
Disability and Health	1	9	900%	10	27%	6	60%	2	20%	2	20%	0	0%	
Elders	9	6	67%	15	41%	9	60%	1	7%	4	27%	1	7%	
Learning Disabilities	2	0	0%	2	5%	1	50%	0	0%	1	50%	0	0%	
OT Services	7	-1	-14%	6	16%	1	17%	3	50%	2	33%	0	0%	
Resources	3	-1	-33%	2	5%	0	0%	1	50%	1	50%	0	0%	
Totals	23	14	61%	37	100%	18	49%	8	22%	10	27%	1	3%	

Figure 33

## 3.2 Reason For Complaints

3.2.1 The number of complaints challenging assessment decisions rose in 2010/11. Complaints concerning delay or service failure rose and this requires close attention to ensure that

assessed needs are being met. The key issues addressed are summarised in section 3.4 below.

Adults Social Care Complaints by Re	Adults Social Care Complaints by Reason													
	2009/10	Va	Variance		2010/11		Not oheld	Partially Upheld		Upheld		Ref	drawn or erred On	
Challenge Assessment Decision	8	5	63%	13	35%	8	62%	2	15%	3	23%	0	0%	
Conduct / Competence	10	0	0%	10	27%	4	40%	3	30%	3	30%	0	0%	
Diss. of Policy/ Procedure	1	-1	100%	0	0%	0	0%	0	0%	0	0%	0	0%	
Records / Info Held	1	-1	100%	0	0%	0	0%	0	0%	0	0%	0	0%	
Service Delay / Failure	3	10	333%	13	35%	5	38%	3	23%	4	31%	1	8%	
Service Quality	0	1	0%	1	3%	1	100%	0	0%	0	0%	0	0%	
Totals	23	14	61%	37	100%	18	49%	8	22%	10	27%	1	3%	

Figure 3.4

## 3.3 Access and Profiles

3.3.1 People making Social Care complaints by telephone has fallen from 54% to 14%, although it appears to be that initial phone calls are backed up by email or letter.

Breakdown of how Adults Social Care Complaints are received											
How Received 2008/09 20											
Email	5	9%	8	29%							
Fax	0	0%	1	4%							
In Person	1	2%	3	11%							
Phone	31	54%	4	14%							
Post	20	35%	12	43%							
Total Complaints	57		28								

Figure 3.5

3.3.2 Figure 3.6 below indicates that there is a slight under-representation of Asian service users making complaints. However, there were no issues of discrimination reported.

Adults Social Care Complaints - By Ethnicity											
	Complaints 2009/10 Complaints 201										
Asian	3	13%	6	16%							
Black	2	9%	6	16%							
Not Known	4	17%	5	14%							
White	14	61%	20	54%							
Totals	23		37								

Figure 3.6

## 3.4 Summary of key issues in upheld cases

Compensation was offered after entry was forced into a service user's home due to concerns regarding his safety, when further checks could have provided reassurance.

Problems with withdrawal of service and progressing direct payment led to a payment of £1,750 compensation.

In a further three cases care was increased or continued for a longer period following a complaint, to facilitate re-enablement.

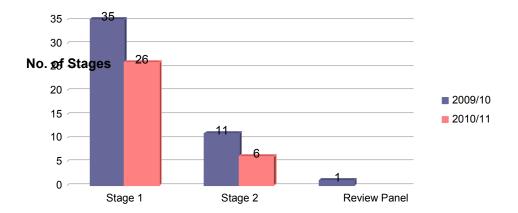
Additional training was requested to enable home care workers to deal appropriately with difficult situations.

## 4 Children's Social Care Complaints

## 4.1 Complaint Volumes

4.1.1 Children's Social Care retains a three stage procedure, and complaint volumes fell in 2010/11.

Volume of Children's Social Care Complaints												
Year 2009/10 2010/11 Variance												
Stage 1	35	26	-9	-26%								
Stage 2	11	6	-5	-45%								
Review Panel	1		-1	-100%								
Total Complaints	47	32	-13	-28%								



### 4.2 Complaint Response Times

Stage 1 Children's Social Care Complaints - By Performance												
	Total	wi w	swered thin 10 orking days	10 within 2 mg working		(	nswered outside nescale	Average response times (days)				
2009/10	35	21	60%	31	31 89%		31 89%		11%	8		
2010/11	26	62%	23	88%	3	12%	7					

Figure 4.2

- 4.2.1 The above table (figure 4.2) shows that 62% of Stage 1 complaints in Children's Social Care were answered within the 10 working day time scale, and 88% completed in the extended times scale. Three complaints were answered outside of the timescales. However the overall response rate improved to an average of 7 working days.
- 4.2.2 The Complaints Team aims to respond to 15% of stage 2 complaints with 25 working days and to 80% within 65 working days. Figure 4.3 shows that on 33% of complaints were completed within the 65 working day deadline..

Stage 2 Children Schools and Families Social Care Complaints - By Performance											
	Total	wi w	swered thin 25 orking days	V	nswered vithin 65 working days		nswered outside mescale	Average response times (days)			
2009/10	11	1	8%	7	7 58%		33%	63			
2010/11 6 0 0% 2 33% 4 67% 71											

Figure 4.3

4.2.3. It should be noted that complaints in Children's Social Care are often complex and the regulations require the local authority to appoint and independent person to oversee the investigation. However, the Complaints Team continue to strive to improve this performance and work closely with the Children's Rights Officer to ensure effective liaison with the young person.

## 4.3 Reason for Complaint

Stage 1 Children's Social Care Complain	Stage 1 Children's Social Care Complaints by Section													
	2009/10	Va	riance	2010/11		2010/11 Not Upheld				Upheld		Withdraw or Referred On		
Children Looked After & Leaving Care	5	4	80%	9	35%	3	33%	4	44%	2	22%	0	0%	
Children's EDT	1	-1	-100%	0	0%	0	0%	0	0%	0	0%	0	0%	
Children's Resources	5	1	20%	6	23%	3	50%	1	17%	1	17%	1	17%	
Fieldwork Services	21	- 11	-52%	10	38%	8	80%	1	10%	1	10%	0	0%	
Integrated .Services Children Disability	3	-2	-67%	1	4%	0	0%	1	100%	0	0%	0	0%	

Stage 2 Children's Social Care Complaints by Section													
	2009/10	2009/10 Variance 2010/11			Not Partially Ipheld Upheld		Upheld		Withdrawn or Referred On				
Children Looked After & Leaving Care	0	1		1	17%	0	0%	0	0%	1	100%	0	0%
Children's EDT	1	- 1	-100%	0	0%	0	0%	0	0%	0	0%	0	0%
Children's Resources	2	0	0%	2	33%	0	0%	2	100%	0	0%	0	0%
Fieldwork Services	8	- 5	-63%	3	50%	0	0%	2	67%	1	33%	0	0%

Figure 4.4

- 4.3.1 Fieldwork services have received the highest number of complaints at Stage 1 and Stage 2, as is expected (see Figure 3.8). This is due to the potentially contentious nature of the service and the large number of service users.
- 4.3.2 Section 4.5 contains a summary of the key issues upheld.
- 4.3.3 Figure 4.5 indicates that the highest number of complaints in Children's Social Care remains "challenging assessments decisions" which may result in re-assessment, if it is found that there were issues in the original assessment process.

	2009/10	Va	riance	20	10/11	Not Upheld		Partially Upheld		Upheld		Withdrawn or Referred On	
Alleged Discrimination	0	1	0%	1	4%	1	100%	0	0%	0	0%	0	0%
Challenge Assessment Decision	21	- 12	-57%	9	35%	5	56%	3	33%	1	11%	0	0%
Conduct / Competence	9	-1	-11%	8	31%	5	63%	2	25%	1	13%	0	0%
Service Delay / Failure	5	-1	-20%	4	15%	2	50%	0	0%	1	25%	1	25%
Service Quality	0	4	0%	4	15%	1	25%	2	50%	1	25%	0	0%
Total Stage 1 Complaints	35	-9	- 26%	26	100%	14	54%	7	27%	4	15%	1	4%

Figure 4.5

#### 4.4 Service User Profiles

Stage 1 Children's Social Care Complaints - By Ethnicity								
		mplaints 2009/10	Complaints 2010/11					
Asian	10	29%	3	12%				
Black	7	20%	4	15%				
Mixed /Dual Heritage	3	9%	0	0%				
White	13	37%	17	65%				
Other	0	0%	1	4%				
Not Known	2	6%	1	4%				
Total Stage 1 Complaints	35		26					

Figure 4.6

4.4.1 Figure 4.6 shows the number of those receiving a service by ethnicity and the volumes of complaints for each group. The volumes are low and there have been no indications that the complaints have been made following an experience of discrimination.

## 4.5 Summary of key issues in upheld complaints.

The adoption and pre-adoption training policies were updated following service user feedback. Also a decision was taken to introduce formal recording of family finding meetings which could be shared with all participants.

In two cases, arrangements for familial contact with a child looked after were improved, and in one case the return of a young person to the parental home identified areas of poor communication with the young person.

A number of other cases concerned communication and handling confidential information.

A longstanding dispute regarding the award of foster care allowance was resolved by agreement to re-assess the carers' finances.

## 5 LOCAL GOVERNMENT OMBUDSMAN (LGO) COMPLAINTS

5.1 Set out below are details of the complaints closed by the Ombudsman in 2009/10, their findings and the Council's response times to new enquiries.

## 5.2 Complaints Closed by the Ombudsman.

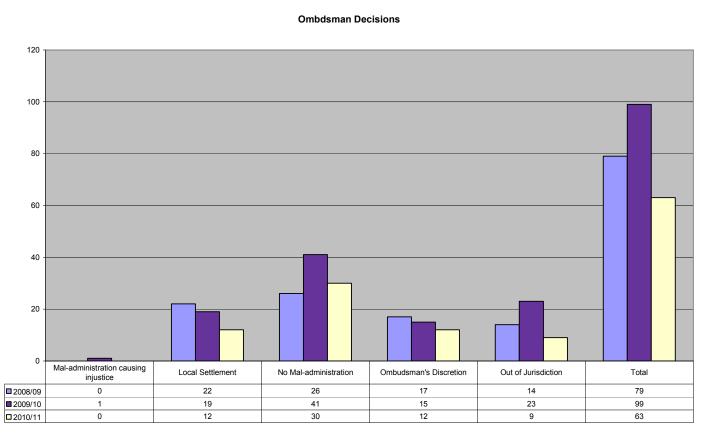


Figure 5.1

- 5.2.1 Set out in Figure 5.1 above is the volume of complaints closed by decision. No formal reports were issued this year. Local Settlements are agreed where there is some indication of fault, or where a compromise might promote a positive relationship, and fewer Local Settlements were agreed than in previous years. Details are reported at section 5.3.
- 5.2.2 Figures 5.2 below and 5.3 overleaf show local settlements by directorate, and by directorate and division respectively. It is rare for a service to experience more than one settlement, indicating that errors are usually one off rather than systemic faults.
- 5.2.3 Tower Hamlets Homes have seen a strong improvement in the number of complaints settled.

#### Ombudsmen Local Settlements by Directorate

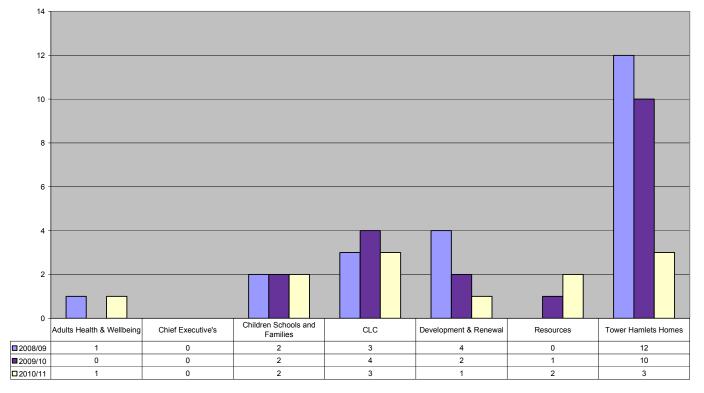


Figure 5.2

#### Ombudsmen Local Settlements by Service Issue

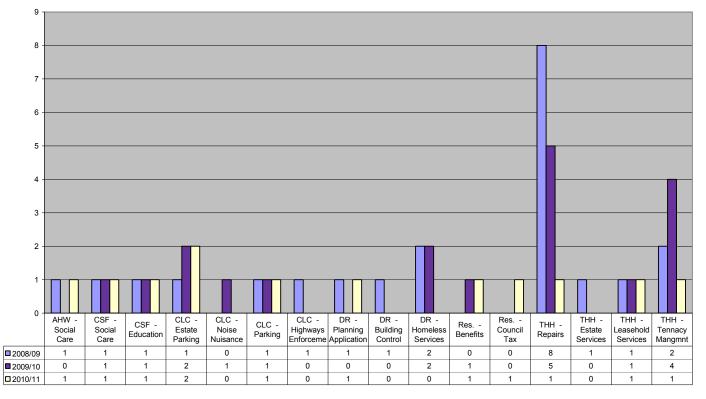


Figure 5.3

### 5.2.4 Summary of Local Settlements and Finding of Maladministration

A total of £2,550 was paid in compensation during 2010/11 across 9 of the 12 Local Settlements. In 2009/10, £5,650 was paid over 18 Local Settlements, and in 2008/09, £5,600 was paid in compensation across 21 Local Settlements.

A child was re-instated on the school role after errors were identified in the school's administration of the removal.

In a complex Right to Buy case £500 was paid due to incorrect assessment of eligibility, and delay to progress the application.

Parking Penalty Charge Notice stationary has been updated to improve the wording regarding appeals and payment.

In one cases of ASB action was taken to progress the cases and compensation of £300 offered for delay.

In two other Housing cases, one resident was awarded £100 for time and trouble because of the delay in obtaining a refund of Service Charges, and another £150 for time and trouble as their correspondence was not addressed satisfactorily.

For Estate Parking Appeals, two complainants were refunded the removal fee.

## 5.3 Response times

5.3.1 The Ombudsman maintains statistics of the time taken for the first response from the initial enquiry, which are published nationally. Tower Hamlets is consistently one of the better performing London Boroughs, responding well under the Ombudsman's 28 day target.

Response Times								
	No of First Enquiries	Average no of days to respond						
2007/08	50	16.2						
2008/09	50	19.3						
2009/10	56	19.6						
2010/11	38	19.1						

Figure 5.4

- 5.3.2 The prompt turn-around time is usually reflected in all directorates, although there have been a few more delayed cases this year and performance can improve in some directorates.
- 5.3.3 The Local Government Ombudsman's Annual Review will follow.

#### 6 RISK ASSESSMENT

## 6.1 Areas of risk that the Council may face can be summarised as follows:

Project / Issue		Pen Pi	cture	Risks / Comments			
Complaints		The co	mplaints	Difficult to quantify	A complaint may		
handling procedur		ures are	but includes officer	lead to an			
explai		explain	ned in sections	time, cost of making	Ombudsman ruling,		
2, 3 a		2, 3 an	d 4 of this	good and	judicial review or		
re		•	The volume of	compensation	other legal remedy		
			aints is also	payments (the latter	over justified		
				being the most	complaints.		
		report.		easily measured).	The Council is also		
				Reputation is also to	at risk from spurious		
				be considered.	or malicious		
					complaints if these		
					are not identified		
					and handled		
Drobobility	Impa	not.	Docommondo	appropriately.  Risk Owner			
Probability Low	Med		Recommende The Complaint	The relevant			
LOW	IVIEU	iuiii	encourage the	Corporate Director			
			resolution of co	Corporate Director			
			first Stage com				
			Siebel databas				
			support officers				
			up and co-ordi				
			Corporate Con				
			and Legal Serv				
			decision-makir				
			on complaint is				
			Policies on Co				
			Compensation				
			Dealing with P				
			Complainants				

### 7 IMPROVEMENT INITIATIVES

## 7.1 Quality Standards Accreditation

Having previously achieved British Standards Institute Accreditation for Complaints Handling [CMS 86:2000] in March 2005 and the revised higher ISO 10002 accreditation in 2007, the Complaints Service has held accreditation to the Customer Service Excellence standard since 2009.

# 7.2 Staff Training and Development.

The Complaints Team continues to provide training workshops, advice and information sessions to teams. Direct feedback is also given to assist managers to improve the quality of their investigations and responses.

## 7.3 Monitoring Complaints.

Weekly outstanding lists are circulated to Directors and the Chief Executive. Detailed monthly monitoring is also distributed. Quarterly reports on quality issues and service improvements arising from complaints are discussed at the Corporate Management Team and Directorate Management Teams. Twice each year, information is submitted to the Overview and Scrutiny Committee and the Standards Committee.

# 7.4 **Publicity.**

The Complaints Team ensures that publicity is widely distributed to ensure effective access across the community. This includes linking with advocacy agencies and support groups to promote access. In addition the team measure knowledge within the local community of how to access the procedures to ensure the effectiveness of publicity.

The complaints procedures for Adults' and Children's Social Care place an increased emphasis on publicity in order to ensure that service users have a voice. The Complaints Team have a role in informing people of their right to complain and in empowering them to use the complaints procedure effectively. To this end the team is engaging with community groups to promote access and have joint publicity with NHS partners for social care.

# 7.5 Effective Learning Outcomes from Complaints.

Effective complaints procedures can help the whole authority improve the delivery of services by highlighting where change is needed.

Lessons learnt from complaints are considered by the Corporate Management Team in quarterly monitoring reports.

The Complaints Team ensures that lessons learned from complaints are highlighted and fed back to improve service delivery. For example complaints investigations have highlighted the need to review policy guidance. Lessons learned from complaints investigations are also fed back to staff in supervision to enable discussion about improvements, any additional training required and learning points.

#### 7.6 Equalities Monitoring

Issues and concerns on equalities issues are explored on an individual case basis, in revising policy and in 2010/11 the service conducted further Equalities Impact Assessments and has a detailed plan to improve access.